X FILED RECEIVED COPY 1 2 NOVEMBER 13, 2018 3 CLERK US DISTRICT COURT DISTRICT OF ARIZONA 4 BY <u>s/M. Everette</u> DEPUTY 5 6

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF ARIZONA

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In the matter of 9

JURY SELECTION PLAN 10

> SUPERSEDES GENERAL ORDER 09-17 upon approval by the Reviewing Panel of Judicial Council of the Ninth Circuit Court of Appeals

Approved by Judicial Council on September 19, 2018

GENERAL ORDER 18-22

LODGED

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AUTHORITY

Pursuant to the Jury Selection and Service Act of 1968, as amended, (28 U.S.C. § 1861 et seq.) ("Act"), the following Jury Selection Plan ("Plan") is hereby adopted by this Court, subject to approval by the Reviewing Panel for the Ninth Circuit Court of Appeals pursuant to 28 U.S.C. § 1863(a) and to such rules and regulations as may be adopted from time to time by the Judicial Conference of the United States. When approved, this revised Plan will supersede the Plan now in effect in this district.

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DEFINITIONS

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For purposes of this Plan:

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"Jury selection process" will be deemed to include all activities associated with the master and qualified jury wheels relating to the random selection, qualification, summoning and service of grand and petit jurors.

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"Chief Judge" means the Chief Judge of this district, or any supervising judge appointed by the Chief Judge.

"Clerk" means the Clerk of Court, any authorized deputy clerk, or any other person authorized by the Chief Judge or by this Plan to assist the Clerk in the performance of duties under this Plan.

DECLARATION OF POLICY

It is the policy of this Court that all litigants entitled to trial by jury have the right to grand and petit juries selected at random from a fair cross section of the community in the district or division wherein the Court convenes. It is the further policy of this Court that all citizens within this district have the opportunity to be considered for service on grand and petit juries in this Court, and have an obligation to serve as jurors when summoned for that purpose. No citizen will be excluded from service as a grand or petit juror in this Court on account of race, color, religion, sex, national origin or economic status.

MANAGEMENT OF THE PLAN

In accordance with 28 U.S.C. § 1863(b)(1), this Plan will be managed by the Clerk under the supervision and control of the Chief Judge.

The Court finds that electronic data processing methods can be advantageously used for managing this Plan. Therefore, a properly programmed electronic data processing system or a combination system employing both manual and electronic machine methods, may be used for all randomized drawings and to perform other clerical and recordkeeping functions as the Court deems necessary.

In the event of emergency, computer malfunction or any overt and/or obvious deviation from this Plan caused by automation, the Clerk, with the approval of the Chief Judge, will manually, or by alternative electronic methods, proceed from the last step correctly implemented.

DELEGATION OF THE CLERK'S MANAGEMENT RESPONSIBILTIES

In accordance with 28 U.S.C. §§ 1863(b)(1) and 1869(a), the Clerk may delegate responsibility for the day-to-day operation of the jury selection process to any authorized deputy clerk, or to any authorized non-court person or agency.

The Clerk may use the services of non-court personnel to assist in the jury selection process. For purposes of this Plan, the phrase "non-court personnel" may include, but is

not limited to:

- a. County or state officials, and their employees or agents, who are responsible for custody and maintenance of the source lists identified in this Plan.
- b. Owners, employees, operators and/or agencies of computer or data processing centers, bar-coding facilities mail handling centers, document reproduction facilities, optical scanning facilities and similar facilities whose services are requested or employed by the Clerk to support the jury selection process.
- c. Other non-court administrative or clerical persons whose services are required or employed by the Clerk to select, process and/or mail the various documents and records involved in the jury selection process.

JURY MANAGEMENT DIVISIONS

The divisions and the counties which comprise the divisions are:

Phoenix Division: Consisting of Gila, La Paz, Maricopa, Pinal and Yuma counties.

<u>Prescott Division</u>: Consisting of Apache, Coconino, Mohave, Navajo and Yavapai counties.

<u>Tucson Division</u>: Consisting of Cochise, Graham, Greenlee, Pima and Santa Cruz counties.

A separate divisional master wheel will be maintained for each division. This Plan applies to each of the divisional master wheels, which comprise the master jury wheel for the district. Jurors will be selected for service from a single division for petit juries or from any combination of divisions for grand juries as the Chief Judge may from time to time direct.

EMPTYING AND REFILLING THE MASTER JURY WHEELS

The Clerk will create and maintain a master jury wheel for each of the divisions within the district. In accordance with 28 U.S.C. § 1863(b)(4), the master jury wheels will be emptied and refilled every two years as herein provided between November 1 in the year of the general election to June 1 of the year following the general election. When the master jury wheels are emptied, the existing qualified jury wheels will continue to be used

until the Clerk determines that an adequate number of persons from the new master jury wheels have been qualified. At that time, the old qualified jury wheels will be emptied and new qualified jury wheels created. Summoned jurors from previous qualified jury wheels may serve at the same time with jurors selected from later qualified jury wheels. If additional time is needed to empty and refill the master jury wheels, permission must be obtained from the Chief Judge of the Circuit.

METHOD AND MANNER OF RANDOM SELECTION OF JURORS

The randomized selection procedures set forth in this Plan must ensure that the names chosen will represent all segments of the source lists from which drawn and that the mathematical odds of any single name being picked are substantially equal.

The selection of names from complete source list databases in electronic media for the master jury wheels may be accomplished by a purely randomized process through a properly programmed electronic data processing system. A properly programmed electronic data processing system for purely randomized selection may be used to select names from the master wheels for the purpose of determining qualification for jury service, from the qualified wheels for summoning persons to serve as grand or petit jurors, from the pool of jurors to serve as a panel and from the panel of jurors to serve as a jury. Such random selections of names from the source lists for inclusion in the master wheels by data computer personnel must ensure that each county within the jury division is substantially proportionally represented in the master wheel in accordance with 28 U.S.C. § 1863(b)(3). The purely randomized selection procedure may be used for all drawings.

MANUAL RANDOMIZED SELECTION OF JURY PANELS AND PETIT JURIES

After the jurors have been summoned, the Clerk has the option, after consultation with the Chief Judge, to randomly select jurors manually for petit or grand jury panels and for petit juries for specific cases by:

a. preserving the computer prepared random sequence of names of jurors summoned and assigning jurors to panels in the order listed; or preserving the computer prepared random sequence of the names of jurors impaneled and

- assigning jurors to petit juries in the order listed; or
- b. drawing names at random from a box, jury wheel or similar containing the names of the present pool or panel of jurors.

JURY SELECTION SOURCES

The Court finds that the sources, from which the names of petit and grand jurors will be selected, at random, will be the General Election Voter Registration Lists, excluding those voters deemed "inactive" by the Secretary of State based on established criteria, from all counties within the relevant division. The lists used to select names for the master wheels will hereafter be referred to as the "source list."

SIZE OF THE MASTER JURY WHEELS

After consultation with the Chief Judge, the Clerk has the option of using the entire source list within each jury division as the master jury wheel. If it is determined that the total number of names contained in the approved source list is cumbersome and unnecessary for juror management purposes, the Clerk is authorized to randomly select from the combined source list within each jury division a minimum number of names, at least one-half of one percent of the names on the source list, sufficient to qualify prospective jurors for a two-year period to initially fill the master jury wheel for each jury division.

The Chief Judge may order additional names to be placed in the master jury wheels from time to time as necessary.

SUBSTANTIAL PROPORTIONAL REPRESENTATION OF MASTER JURY WHEELS

When selecting names from the combined source list, specific and detailed procedures will be followed to ensure the random selection of a fair cross section of the persons residing in the community in the division where the Court convenes. Such random selection of names from the combined source list for inclusion in the master wheels will be designed to ensure that each county within the division is substantially proportionately represented in the master jury wheel.

FILLING THE MASTER JURY WHEELS

Once the names for each county have been randomly selected, the Clerk will combine and randomly sort all jury division names and enter them into the master jury wheel for the appropriate jury division.

DRAWING OF NAMES FROM THE MASTER JURY WHEELS

The Clerk, either all at one time or at periodic intervals, must draw at random from the master jury wheel of each division the names of as many persons as may be required to maintain an adequate number of names in the qualified jury wheels. 28 U.S.C. § 1864(a). The number of names to be drawn will be determined by the Clerk based upon anticipated juror needs by the Court plus a margin of extra names sufficient to compensate for the estimated number that will turn out to be unavailable or ineligible.

JUROR QUALIFICATION QUESTIONNAIRES

The Clerk will prepare and have mailed to every person whose name is so drawn, a juror qualification questionnaire notice. 28 U.S.C. § 1864(a). The notice will direct the juror to complete a juror qualification questionnaire through the Court's website within 10 days of receipt. If a juror does not complete the juror qualification questionnaire online, a paper copy of the questionnaire will be mailed with instructions to complete and return the questionnaire to the Clerk by mail within 10 days of receipt.

The juror qualification form prescribed by the Administrative Office of the United States Courts and approved by the Judicial Conference of the United States will be used.

FAIILURE TO SUBMIT A JUROR QUALIFICATION QUESTIONNAIRE OR APPEAR

Any person who fails to return a completed juror qualification questionnaire may be summoned by the Clerk to appear and fill out such a form. 28 U.S.C. § 1864(a). No juror fees or costs for this appearance will be paid, unless otherwise ordered by the Court. 28 U.S.C. § 1864(b) lists the penalties that may be imposed by the Court.

DETERMINING JUROR QUALIFICATION STATUS

The Chief Judge, upon recommendation of the Clerk, or the Clerk under the supervision of the Court, will determine solely on the basis of information provided on the

juror qualification form and other competent evidence whether a person is unqualified for, exempt or to be excused from jury service. 28 U.S.C. § 1865(a). The Clerk must enter such determination on the questionnaire or in the juror management database. If a person did not appear in response to a summons, such fact will be noted.

DISQUALIFICATION FROM JURY SERIVCE

In accordance with 28 U.S.C. § 1865(b), any person will be deemed qualified to serve on grand and petit juries in the district unless the person:

- a. is not a citizen of the United States, is less than 18 years of age or has not resided within the judicial district for a period of one year;
- b. is unable to read, write and understand the English language with a degree of proficiency sufficient to fill out satisfactorily the juror qualification form;
- c. is unable to speak the English language;
- d. is incapable, by reason of mental or physical infirmity, to render satisfactory jury service; or
- e. has a charge pending against him or her for the commission of, or has been convicted in a state or federal court of record, of a crime punishable by imprisonment for more than one year and his or her civil rights have not been restored.

EXEMPTIONS FROM JURY DUTY

In accordance with 28 U.S.C. § 1863(b)(6), the following persons are barred from jury service on the grounds that they are exempt:

- a. members in active service in the Armed Forces of the United States;
- b. members of the fire or police departments of any state, district, territory, possession or subdivision thereof; and
- c. public officers in the executive, legislative or judicial branches of the Government of the United States, or any state, district, territory, possession or subdivision thereof, who are actively engaged in the performance of their official duties. A "public officer" means a person who is either elected to public office or who is directly appointed by a person elected to public office.

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EXCUSES FROM JURY DUTY UPON REQUEST

In accordance with 28 U.S.C. §§ 1863(b)(5)(A) and (B), the Court finds that jury service by the following groups of persons or occupational classes would entail undue hardship or extreme inconvenience, that the excusing of such persons from jury service would not be inconsistent with 28 U.S.C. §§ 1861 and 1862, and such persons will, upon individual written request, be excused from jury service:

- a. a person who is over 70 years of age;
- b. a person who has served as a grand or petit juror in a state, federal, territorial or commonwealth court within the last two years; or
- c. a person who serves a public agency without compensation as volunteer safety personnel (such as firefighters or members of a rescue squad or ambulance crew).

TEMPORARY EXCUSE

The Clerk is authorized to grant temporary excuses to prospective jurors on the grounds of undue hardship or extreme inconvenience. Persons granted temporary excuses may be reinstated into the qualified jury wheel or may be resummoned at the discretion of the Clerk.

NON-CITIZENS

Notice of persons who identify themselves as non-citizens through the juror qualification process will be provided to appropriate election officials for verifying voter registration eligibility.

QUALIFIED JURY WHEELS

The Clerk must maintain a separate qualified jury wheel for each division, and will place in such wheel the names of all persons drawn from the master wheel and not disqualified, exempt or excused pursuant to this Plan. The Clerk will ensure that at all times sufficient names are contained in each such wheel to satisfy the requirements of that division. The Clerk may maintain these wheels through the use of a properly programmed electronic data processing system.

Pursuant to 28 U.S.C. § 1878, jurors may be qualified and summoned in a single procedure, in lieu of the two separate procedures otherwise provided for by the Jury

Selection and Service Act of this Plan.

SELECTION AND IMPANELMENT OF GRAND AND PETIT JURORS

The Clerk will draw at random from the qualified jury wheels the names of as many persons as may be required for assignment to grand and petit jury panels in the district.

PETIT JUROR TERM OF SERVICE

It is the policy of this district that all prospective petit jurors serve one day or one trial during a one week on call term of service for the Phoenix and Tucson divisions and one day or one trial during a one month on call term of service for the Prescott division. Upon completion of their one day, one trial and one week or one month service, jurors will be released from further jury service obligations for a period of not less than two years. The Court reserves the right to modify the provisions of this petit jury policy when the interest of justice so require.

PERMANENT EXCLUSION OR EXCUSE FROM JURY SERVICE

Whenever a person is permanently excluded or excused from jury service, the Clerk will note the same on the questionnaire or in the jury management database. The excuse will be only for the life of the master wheel from which the juror was drawn.

DISCLOSURE OF PETIT JUROR INFORMATION

To Attorneys and Parties: The names of prospective and sitting petit jurors will be disclosed to the attorneys and parties on the morning of trial. A request for disclosure of petit juror names prior to the morning of trial must be submitted to the trial judge.

To the Public and the Media: The names of prospective and sitting petit jurors will be disclosed to the public or media only upon order of the Court. A request for disclosure of petit jurors names to the media or public must be made in writing to the Chief Judge.

GRAND JURY IMPANELMENT

One or more grand juries will be impaneled for this district or any division or combined divisions of this district. The impanelment of every grand jury panel will not be conducted in open court or within public view.

Divisional Grand Juries: If a grand jury is to be impaneled for service in a division only, the Clerk will draw at random from the qualified wheel of that division such number of prospective grand jurors as necessary to select the grand jury panel and alternates.

Combined Divisional or Entire District Grand Juries: If a grand jury is to be impaneled for service in combined divisions or in the entire district, the Clerk will draw at random from the qualified wheel of each division such number of prospective grand jurors as necessary to select the grand jury panel and alternates, in the same ratio that the number of registered voters in each division bears to the total number of registered voters in the combined divisions or in the district.

GRAND JURY TERM OF SERVICE

Each grand jury will serve until discharged by the Chief Judge, but no regular grand jury will serve more than 18 months unless the Court extends the service in accordance with Fed. R. Civ. P. Rule 6(g).

ALTERNATE GRAND JURORS

The Court may direct that alternate grand jurors be selected at the same time a grand jury is selected. Alternate grand jurors may be impaneled to replace excused grand jurors. Alternate grand jurors will be drawn in the same manner and must have the same qualifications as the regular grand jurors, and if impaneled, must be subject to the same challenges, will take the same oath and have the same authority as the regular grand jurors.

DISCLOSURE OF GRAND JUROR INFORMATION

Except as authorized by written order of the Court, the names and information relating to any summoned or serving grand juror or grand jury panel will be confidential and not disclosed to any litigant or member of the public. Applications for disclosure of grand juror information must be made by motion to the Chief Judge and must set forth why disclosure should be allowed.

JURY FEES FOR EXTENDED SERVICE

Pursuant to 28 U.S.C. §§ 1871(b)(2) and (3), and absent an order to the contrary, payment to petit jurors will be increased by \$10 per day after the 10th day of actual service and payment to grand jurors will be increased by \$10 per day after the 45th day of actual

service. Travel days do not count towards the calculation of the 10th and 45th day.

EXCLUSION OR EXCUSE FROM JURY SERVICE

Except as provided elsewhere in this Plan, no person or class of persons will be disqualified, excluded, excused or exempted from service as jurors; provided, however, that any person summoned for jury service may be:

- excluded by the Court on the grounds that such person may be unable to render impartial jury service or that his or her service as a juror would be likely to disrupt the proceedings;
- b. excluded by the Court upon the finding of hardship;
- c. excluded upon peremptory challenge as provided by law;
- d. excluded pursuant to the procedure specified by law upon a challenge by any party for good cause shown; or
- e. excluded upon determination of the Court, after hearing in open court, that service as a juror would be likely to threaten the secrecy of the proceedings, or otherwise adversely affect the integrity of jury deliberations and that exclusion of such person will not be inconsistent with the policy stated in 28 U.S.C. §§ 1861 and 1862.

JURY SERVICE LIMIT

In any two year period, no person will be required to:

- a. serve or attend court for prospective service as a petit juror for a total or more than 30 days, except when necessary to complete service in a particular case;
- b. serve on more than one grand jury; or
- c. serve as both a grand and petit juror.

RELEASE OF JURY PLAN INFORMATION

The Clerk is authorized to provide a copy of this Plan to any person requesting information about the jury selection process, and may post the Plan to the Court's public website. All other requests for information about the jury selection process must be submitted in writing to the Clerk, who will confer with the Chief Judge prior to releasing any information.

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RELEASE OF JUROR RECORDS

The contents of records and papers used in the jury selection process will not be disclosed, except upon written order of the Court. Applications for disclosure of records related to the jury selection process must be made by motion to the Chief Judge and must set forth why disclosure should be allowed.

RETENTION OF JUROR RECORDS

In accordance with 28 U.S.C. § 1868, the Clerk will keep all records and papers relating to the jury selection process for four years following the emptying and refilling of the master jury wheels and the completion of service of all jurors selected from those master jury wheels, or for such longer periods of time as the Court may require. Such records may then be destroyed, providing the means used ensures the privacy of their contents.

REQUESTS TO INSPECT JUROR RECORDS

Applications to inspect jury selection process records to determine the validity of the selection of any jury must be made by motion to the Chief Judge and must set forth why disclosure should be allowed.

UNANTICIPATED SHORTAGE OF JURORS

When there is an unanticipated shortage of available petit jurors drawn from the qualified jury wheel, the Chief Judge may require the United States Marshal to summon a sufficient number of petit jurors selected at random from the source list, or other lists specified in the Plan, in a manner ordered by the Court consistent with 28 U.S.C. §§ 1861 and 1862 of the Act.

EFFECTIVE DATE

This amended Plan will become effective upon approval by the Reviewing Panel of the Judicial Council of the Ninth Circuit Court of Appeals, or at such time thereafter as the Reviewing Panel directs.

DATED this 13th day of November, 2018.

G. Murray Snow

Chief United States District Judge